Deadline	29 th July 2010	29 th July 2010		
Application Number:	S/2010/0809			
Site Address:	MILFORD HOUS	E NURSING HOM	E SALISBURY SP1	
	1NJ			
Proposal:	SINGLE STORE	SINGLE STOREY EXTENSION TO PROVIDE 12		
	ADDITIONAL BE	DROOMS AND AS	SOCIATED	
	FACILITIES			
Applicant/ Agent:	MR RICHARD W	MR RICHARD WOODCOCK		
Parish:	LAVERSTOCKLA	LAVERSTOCKLAV/FORD/OLDSAR		
Grid Reference:	415904.1 12954	415904.1 129548.6		
Type of Application:	Full			
Conservation Area:		LB Grade:	Π	
Case Officer:	Mrs J Wallace	Contact	01722 434687	
		Number:		

Application NumberS/2010/0809Proposed DevelopmentSingle storey extension to provide 12 additional bedrooms andassociated facilitiesOfficer Report

Reason for the application being considered by Committee

Councillor McLennan has requested that this item be determined by Committee due to:

Environmental/highway impact

1. Purpose of Report

To consider the above application and to recommend that subject to an undertaking under section 106 of the principal act in regard to future occupancy (policy R3) that planning permission be GRANTED subject to conditions

Neighbourhood Responses

Three e-mails and letters received objecting to the proposal (see below)

No letters of support received

Parish Council response

Object (see report below)

2. Main Issues

The main issues to consider are : Policy consideration Impact on the landscape Impact upon amenities Impact on the character of the listed building Impact upon highway safety Other issues, River Avon Special Area of Conservation, Impact on Trees, Archaeology, Provision of Amenity Open Space.

3. Site Description

The site is currently occupied by the Milford House Nursing Home, a much extended listed building with two accesses on to Milford Mill Road. Car parking is provided from both accesses. Milford Mill Road is a narrow road linking Salisbury with the Peters Finger area. Adjacent to the site is a right of way which links to the Southampton Road, via a crossing under the railway, past a gypsy site.

4. Planning History			
83/1200 Conversion of ground floor into living accommodation (one residential unit) & demolition of store shed & erection of second garage AC 21.11.83			
84/80 Erection of 2 double garages & car port with dustbin holding area AC 20.02.84			
85/1043 Change of use to old peoples home/residential nursing home AC 30.09.85			
86/334 garage	Extension to form sitting room, bedroom & double e (existing garages demolished) AC 29.04.86		
87/375	Alterations & extension to provide nursing home	AC	15.09.87
87/376LB	Alterations & extension to provide nursing home	AC	15.09.87
88/937	O/L 24 bedroomed nursing home for young disabled	AC	12.02.90
92/438 Approval of matters reserved - alterations & extensions to provide an additional 24 beds for existing nursing home AC 15.07.92			
92/439LB Alterations & extensions to provide an additional 24 beds for existing nursing home & demolition of small part of building AC 07.08.92			
92/1374LB	Alterations to entrance hall & lounge AC 09.11	.92	
92/1633	Approval of reserved matters – revised design,		

& alterations & extensions to provide additional 26 beds			
92/1634LB for nursing home with construction of new access & alteration to existing access WD 14.12.92			
93/1120	Conversion of armoury into office AC 05.10.93		
95/592 of a te	Demolition of existing flats and garage and ere n bedroom extension to the existing nursing home	ction AC	29.06.95
	Linking of new nursing wing to existing conservatory listed building (the new site will occupy a site ntly outside the bounds of the listed building AC	23.03	95
Currer	ity outside the bounds of the listed building AC	20.00	.55
02/298LB of whe	Alterations to three first floor bedrooms and insertion eelchair lift. AC 21.03.02		
	Alterations to 3 first floor bedrooms and insertion of a chair lift AC 18.09.02		
09/1345 Bedro	Single Storey Extension To Provide 12 Additional oms And Associated Facilities	WD	09.10.09
09/1346LB Bedro	Single Storey Extension To Provide 12 Additional oms And Associated Facilities	WD	09.10.09

5. The Proposal

It is proposed to erect at the rear of the existing building a single storey extension to provide 12 additional bedrooms. Additional car parking will be provided adjacent to the front entrance to the Manor and associated facilities

6. Planning Policy

The following policies are considered relevant to this proposal

G1 & G2	General criteria for development
G8	Groundwater source protection area
D3	Design criteria for extensions
CN3 and CN5	Listed buildings and their setting
CN21, 22 & 23	Archaeology
C2	Development in the countryside
C7	Landscape setting of Salisbury and Wilton
C23 and C24	Extensions to buildings in the countryside
TR11	Off street parking
TR14	Cycle parking
R3	Public open space
PS1	Extensions to health and social facilities
PS2	New buildings for nursing homes
PS2	New buildings for nursing homes
C2	Development in the countryside
C7	Landscape setting of Salisbury and Wilton
C23 and C24	Extensions to buildings in the countryside
TR11	Off street parking
TR14	Cycle parking
R3	Public open space
PS1	Extensions to health and social facilities

Delivering sustainable development Planning for the historic environemnt

7. Consultations

Parish Council

Object

The site is overdeveloped. The last application on this site was granted with the proviso that it would be the last extension asked for.

Many of the normal planning rules are waived when nursing homes are considered in particular Highways issues, the infrastructure is inadequate to cope with the increased traffic that will result from approval of this application

Site access is too narrow and visibility from access insufficient

Health and safety concerns

No footpath along the narrow road. Dangerous for staff or any others to walk to the site. Noise of increased traffic would effect nearby property

It is appreciated that there is a need to build more facilities for dementia residents and it is not the Parish Council s wish to be obstructive in this objective. Therefore bearing in mind the above; Planning Committee should determine application.

Natural England

Our view that either alone or in combination with other plans and projects, there is not likely to be significant effect on the important features of the River Avon (SAC) or the River Avon SSSI.

Concerned that effluent should not add to phosphates in the river. Development should be assessed within context of core strategy

Highway Agency's

No detrimental impact on strategic road network. No objection

Highways No objection

District Ecologist Not yet received

Environmental Health

Noise report shows intermittent high noise levels from passing rail/road traffic. The report demonstrates that it will be possible to adequate insulate the residents bedrooms from transport noise, but this is dependant on bedroom windows being kept in a closed position. Particularly in warm weather it would be usual and reasonable for residents to wish to open their windows to allow rapid and adequate ventilation. Therefore do not believe natural ventilation is appropriate and recommend condition requiring alternative means of acoustically treated ventilation

Wessex Water

The site is within a foul sewered area and there are water mains within the vicinity. A point of connection can be agreed at the detailed design stage. A public sewer may cross the site. No new building will be allowed within 3m of this apparatus. Wessex Water advises the applicant to check their records.

Conservation No objections

Archaeology

Single trench evaluation identified no archaeological features and no further works required.

Arboricultural Officer

No objection but in order to ensure the car parking area is created sympathetically, and roots of surrounding trees are protected require an arboricultural method statement prior to commencement of any works on site.

8. Publicity

The application was advertised by site notice/press notice/neighbour notification with an expiry date of 8 July 2010

Three letters and e-mails of objection have been received. Summary of key points raised

Overdevelopment of site

The enlargement will increase the vehicular traffic on Milford Mill Road. The road is narrow, dangerous, inadequately speed restricted and in a very poor state of repair. Use of Piggy Lane will increase, concerns regarding visibility

Opening of Peters Finger Park and Ride has increased traffic using the Milford Mill Road WCC recommended refusal development of barns opposite due to concerns regarding increase in traffic

Concerns regarding impact of noise from traffic and vehicles using parking and access to Milford Manor.

Inadequate space for lorries to deliver

Safety concerns for pedestrians

No provision for cycles. Not encouraging staff to use alternative means of travel to work Extension will not provide local jobs. Staff come from all over.

9. Planning Considerations.

9.1 Policy consideration

The application site is located within the Landscape Setting of Salisbury and Wilton (policy C7). This policy states that 'no new development will be permitted'. Policy C7 adopts an essentially restrictive stance in order to protect the high quality of the landscape settings of Salisbury and Wilton primarily to prevent the coalescence of the settlements. The policy

indicates that there should be no new development within the lifetime of the plan. However, the supporting text to this policy states that built development or changes of use of land will be permissible where, in addition to being fully in accordance with other relevant policies of this Local Plan, it can be demonstrated that the quality of the landscape will not be impaired. If the extension to the building would create a substantive feature in the landscape, which would be prominent and intrusive, then it could be considered to be in conflict with policy C7. However, in this case, as the development is within the established boundaries of the site, the erection of an extension to an existing building could be considered to have only a minimal impact on the general visual quality of the landscape setting of Salisbury and therefore it is considered that the development would not be in conflict with the spirit of Policy C7.

The starting point for assessing this proposed dementia care unit are the community policies PS1 and PS2. PS1 states that the development of health, social services, places of worship and community facilities will be permitted within or adjoining the settlements and that proposals to redevelop or enlarge existing facilities which are located outside settlements will be permitted where the proposed development would take place within the existing boundaries of the site. Policy PS2 relates specifically to the development of a residential care facility and states that, "the erection of new buildings in the countryside for rest or nursing homes will not be permitted". As Milford House is located in the 'landscape setting of Salisbury, it is outside the residential limits of the City and outside of the designated areas to which the housing policies of the Local Plan apply (i.e. Housing Policy Boundaries and Housing Restraint Areas), and it clearly falls within the open countryside. However, this proposed development can reasonably be construed as an extension to the existing nursing home, within the established boundaries of the site and therefore can be considered to be in accordance with the aims of these policies.

As this application seeks planning permission for the erection of a residential dementia care extension in the open countryside, policies C23 and C24 are also relevant. Policy C23 specifically refers to extensions in the grounds of uses, such as institutional uses such as rest/nursing homes, and states that these will be permitted if there is no adverse impact on the character of the building or its surroundings. In the respect of extensions to existing buildings, policy C24 is similar in that they will be permitted if they are sympathetic in scale and character to the existing building and its surroundings and are within the existing curtilage. In this respect as the extension is physically attached to the existing building and there will be an operational linkage between the existing nursing home and the proposed dementia care facility as the intention is to allow for the on-going care of the current residents; the proposed development can reasonably be considered to be in accordance with the principle of these policies.

The proposed development must also be assessed against the design policies of the Local Plan, and in particular Policy D3 which like policy C24, relates to the need to encourage good design and for new development to respect the character and appearance of the surrounding area in respect of scale, height, massing, layout and materials.

With regard to other policies, Policy G1 seeks to ensure that development promotes a sustainable pattern of development that reduces the need to travel by car and encourages increased use of public transport, cycling and walking, makes the most efficient use of land, promotes the vitality and viability of local communities and conserves the natural environment and cultural heritage of the District. Policy G2 relates to general criteria against which development proposals will be assessed that include, amongst other factors, its impact on residential amenity, highway matters such as the effect of development on

the road network, off-street parking and the suitability of access and turning facilities and the need to protect landscape and historic features. Policies TR11 and TR14 seek to ensure that new developments are provided with an acceptable level of provision of on-site parking spaces and secure cycle parking spaces respectively, while Policy R3 requires that development proposals for nursing homes should provide on-site amenity space.

PPS 5 sets out the criteria for considering proposals affecting heritage assets, or buildings that have significance because of their historic or architectural interest. The statement covers assets that are not designated but are of heritage interest and thus it is a material planning consideration. Decisions must be based on the nature, extent and level of that interest and the asset must be put to an appropriate and viable use that is consistent with their conservation. Policy HE7 sets out the criteria for consideration of proposals affecting heritage buildings.

In support of the current proposal, the applicant also states that there is a need for the provision of dementia care facilities, to support the existing nursing home, as otherwise the residents would have to be transferred to other facilities which is not conducive to residents needs or wishes. It is the applicant's contention that the proposed 12 bed unit will allow for all residents needs to be addressed, and allow the existing home to provide on-going care/care for life to all residents. 'It is well known in the care industry that residents who are frail, elderly and vulnerable suffer distress, trauma (and in some cases death) as a result of relocation. This proposal will ensure that no local elderly person need by subjected to this trauma. There is great local demand for continued care at this facility to which this application will address.'

With regards to the need in the community for a dementia care unit, the Local Planning Authority accepts that with an ageing population the demand for specialised dementia care is set to grow. It therefore regards the requirement for this type of facility/accommodation as being firmly established. The benefits of reducing the impact and trauma of moving a resident in the event of their needs changing from residential to dementia care by minimising change in their environment are acknowledged. However, despite the obvious benefits of locating the two facilities on the same site only if the proposal is generally in accordance with Local Plan policies, should this scheme be supported as, the fact that a development is needed should not in itself override other national and local policies

9.2 Impact on the landscape/design

9.3 Impact upon amenities

With regards to the issue of residential amenity, the application site has no immediate adjacent neighbours, though, there is a small residential grouping across the road. As there is a substantial mature tree screen along much of the boundary to the application site, and the extension is to the rear of the existing nursing home, it is not considered that the extension would result in any material harm to the amenities of the occupants of these properties. Given the limited additional traffic likely to be generated by the additional accommodation, there is unlikely to be any increase in disturbance from traffic.

9.4 Impact on the character of the listed building

Milford House is a listed grade II building dating from the 18th century. There have been substantial extensions to the original house and as the proposed dementia care unit is to the rear of an existing modern extension to the original building. The Conservation Officer does not consider that this proposal will have any impact upon the character of the Listed building or its setting

9.5 Impact upon highway safety

The thrust of the national guidance is to encourage development in sustainable locations which offer a good range of community facilities and with good access to jobs, key services and infrastructure and which are served by public transport and offer the greatest opportunities for access by walking and cycling thereby reducing the dependency on the private car. The site of the Nursing Home is outside the settlement of Salisbury and therefore technically in the open countryside. Given this location the proposal would not usually constitute a sustainable form of development in respect of the associated traffic generation. However, the residential conversion of the buildings/barns on the opposite side of the road was deemed sustainable by the Planning Inspector.

Concerns have been raised by both the Parish Council and neighbours regarding highway safety, including the adequacy of Milford Mill Road to accommodate the additional traffic likely to result from the proposed new development. It is the Highway Authority's view though that having regard to the nature of the proposed extension i.e. to provide dementia care, any resultant additional traffic is unlikely to be significant. It is considered that visitors may be expected to visit residents mainly at weekends or during evenings when other traffic using Milford Mill Road is likely to be reduced and that any additional service traffic will be minimal. Additionally, the applicants are proposing to create an additional 5 parking spaces to meet the extra demand from staff and visitors. As it is also proposed to continue to use the existing accesses on to Milford Mill Road and no new vehicular access is proposed to serve the development the Highway Authority has concluded that it has no objection to the proposal.

9.6 Other issues

9.6.1 Special Area of Conservation, River Avon

The site is adjacent to the River Bourne, part of the River Avon System Site of Special Scientific Interest (SSSI) which has statutory protection under the Wildlife and Countryside Act 1981(as amended) and a Special Area of Conservation (SAC) which has European protection. The nature conservation interest of the river system arises from the importance of a plant (water crowfoot) and five species of fish and snails. Whilst development close to the river could damage the river eco system through loss of habitat or pollution, because of the location of the site, Natural England considers that the nature conservation interest of the river system is unlikely to be affected, by the development.

9.6.2 Impact on Trees

The application site contains substantial tree and landscape planting which provides an important screen to the frontage boundary of the site with Milford Mill Road, and there is also a substantive group of trees adjacent to the boundary on the railway embankment. The proposed extension would be a significant distance from these respective boundaries and therefore would not adversely affect the health or retention of the existing tree/landscape planting. However, the expansion of the parking area in front of the main entrance will be located close to the rooting areas of the frontage screening and therefore the council's Arboricultural officer requires that any development be conditioned to ensure that all of the trees to be retained will not be harmed during creation of the additional parking area and therefore

It is considered appropriate to impose a condition requiring the provision of protection measures to the trees and landscape planting throughout the construction period.

9.6.3 Archaeology

The site is immediately south of a scheduled monument the Medieval Pottery Kilns of Milford Farm and close to a series of earth works possibly part of a medieval settlement. Anglo-Saxon remains have also been found on the site in the past. An archaeological investigation of the site of the proposed extension, however, found no evidence of any archaeological deposits or artefacts and therefore the Council's Archaeological advisor does not require any further investigation of the site and has no objections to the proposed development.

9.6.4 Provision of Amenity Open Space

The Local Planning Authority recognises that nursing/rest home accommodation generates different needs for open space provision to that of residential dwellings because of the greater reliance that their occupants have on on-site amenity space and the very limited demand for recreational facilities. On-site amenity space is therefore important in these types of development providing pleasant views from habitable rooms within the development and as sitting out areas for residents. As such, it is considered important that amenity space of a sufficient size and landscaped to provide an attractive sitting out area/environment is provided within the site.

In this instance, the proposal includes the retention of the open amenity space to the east of the proposed building that currently provides an external amenity/garden area that is accessible from the building and that will provide an open aspect. There is also an external terrace area adjacent to the lounge areas on the southern and western corners of the building. In addition, the proposed development has been purposely designed so that the residents' lounges are all located in the south western corner of the building where they can make use of the southern and south western aspects and residents can benefit from views looking out over the gardens. It is therefore considered that the proposed development provides acceptable on-site amenity provision in accordance with Policy R3 of the Adopted Local Plan.

10. Conclusion

There is a need for dementia care and this proposal would link such a facility with the existing Nursing Home. The site is in a sustainable location, within the established boundary of the existing Nursing Home and therefore the proposal is considered to be in accordance with the spirit of Local Plan policies C7, C23 and C24. It is considered that the extension by virtue of its overall scale and massing would not be a visual intrusion into the

open countryside, the proposal would have no impact upon the character and setting of the Listed Building and there would be no impact on a highway safety, and therefore the proposal is considered to be in accordance with Local Plan policies C2, CN3, CN5 and D3. As such, it is considered that the proposal complies with the prevailing policies of the Adopted Salisbury District Local Plan (June 2003) and national guidance as expressed in PPS1 and PPS5

Recommendation

That subject to the applicant entering, within there months of the date of this Committee meeting, into an undertaking under section 106 of the Act, in regard to future occupancy (policy R3) of the proposed extension,

It is recommended that planning permission is GRANTED for the following reasons:

There is a need for dementia care and this proposal would link such a facility with the existing Nursing Home. The site is in a sustainable location within the established boundary of the existing Nursing Home and therefore the proposal is considered to be in accordance with the spirit of Local Plan policies C7, C23 and C24. As it is considered that the extension by virtue of its overall scale and massing would not be a visual intrusion into the open countryside, the proposal would have no impact upon the character and setting of the Listed Building and there would be no impact on a highway safety, the proposal is considered to be in accordance with Local Plan policies G2, C2, CN3, CN5 and D3. As such, it is considered that suitably conditioned to protect the trees and prevent the pollution of the ground water source protection area, the proposal complies with the prevailing policies of the Adopted Salisbury District Local Plan (June 2003) and national guidance as expressed in PPS1 and PPS5

And subject to the following conditions:

1. The development hereby permitted shall be begun before the expiration of three years from the date of this permission.

Reason To comply with the provisions of Section 91 of the Town and Country Planning Act 1990 as amended by Section 51 (1) of the Planning and Compulsory Purchase Act 2004.

2.Details and samples of all external facing and roofing materials to be used shall be submitted to, and approved in writing by, the Local Planning Authority before any on-site works commence. The development shall thereafter be carried out in accordance with the approved details.

Reason To ensure that the external appearance of the building is satisfactory.

3 Drawing ref. no. 08/286(D) 001Rev A Location Plan received on 26.05 2010 Drawing ref. no. 08/286(D) 001Rev A Proposed site plan received on 26.05 2010 Drawing ref. no. 08/286(D) 003Rev A Proposed floor plan received on 26.05 2010 Drawing ref. no. 08/286(D) 004Rev B Proposed elevations received on 26.05.10 Drawing ref. no. 08/286(D) 005 Proposed site plan received on 26.05 2010 Archaeological evaluation ref CA Report 10017 dated February 2010 Design and Access statement received on 26 May 2010 Environmental Noise Survey Report 16446/PPG24_Rev A dated 24 May 2010 Heritage Statement received on 26 May 2010 Construction Method Statement received on 3 June 2010 Lighting assessment received on 26 May 2010 Sustainability statement received on 3 June 2010Documents /plans REASON For the avoidance of doubt

4 Construction work shall not begin until a scheme for protecting the development against noise from road and rail traffic has been submitted to and approved by the Local Planning Authority; all works which form part of the scheme shall be completed before the development is occupied.

Reason: In the interest of amenity for the future occupants of the development.

POLICY G2 General criteria for development

5 The development must not commence until an Arboricultural Method Statement, including all relevant details of tree protection, has been submitted to the Local Planning Authority and approved in writing.

The statement must include any necessary fencing, in accordance with the relevant British Standard (Guide for Trees in Relation to Construction, BS.5837: 2005). It must also include any other means needed to ensure that all of the trees to be retained will not be harmed during creation of the additional parking area to the north of the existing building. In particular, the statement should confirm there will be minimal ground disturbance within the Root Protection Areas of the surrounding trees and an appropriate Cellular Confinement System will be used to prevent compaction.

The trees must be protected in accordance with the agreed statement throughout the period of development, unless the Local Planning Authority has given its prior written consent to any variation.

REASON: To comply with the duties indicated in Section 197 of the Town and Country Planning Act1990, so as to ensure that the amenity value of the most important trees, shrubs and hedges growing within or adjacent to the site is adequately protected during the period of construction.

POLICY

6. The lighting scheme submitted with the application hereby approved shall y be installed and operated in accordance with these approved details.

REASON To enable the Local Planning Authority to exercise control over the appearance of the lighting installation and the level of illumination in order to conserve the high quality landscape and character of the Special Landscape Area and in the interests of residential amenity. POLICY

7. Notwithstanding the submitted plans, prior to the commencement of development, details of a secure and covered cycle parking facility shall be submitted to, and approved in writing by, the Local Planning Authority, and shall thereafter be constructed in accordance with the agreed details and made available for use prior to the first occupation of the building hereby approved and shall thereafter be retained.

REASON In order to secure the provisions of appropriate facilities for cyclists and to promote other modes of transport other than the car in the interests of sustainable

development. POLICY

8 Notwithstanding the provisions of the Town and Country Planning (Use Classes) (Amendment) Order 1987 and the Town and Country Planning (General Permitted Development) Order 1995 or any subsequent re-enactments thereof, the development hereby approved shall be used solely as a dementia care facility and for no other use purposes, whatsoever, including any other purpose in Class C2 of the Town and Country Planning (Use Classes) Order 1987 or any subsequent re-enactment, without formal planning permission first being obtained.

REASON To enable the Local Planning Authority to retain planning control over the use of the building hereby permitted in the interests of sustainable development. POLICY

Appendices:	NONE.
Background Documents	Drawing ref. no. 08/286(D) 001Rev A Location Plan
Used in the Preparation of	received on 26.05 2010
this Report:	Drawing ref. no. 08/286(S) 001 Existing site plan received on 26.05 2010
	Drawing ref. no. 08/286(S) 002Rev A Existing ground floor
	plan received on 26.05 2010
	Drawing ref. no. 08/286(S) 003Rev A Existing first and
	second floor plan received on 26.05 2010
	Drawing ref. no. 08/286(S) 004Rev A Existing elevations
	received on 26.05 2010
	Drawing ref. no. 08/286(S) 005 Existing elevations received
	on 26.05 2010
	Drawing ref. no. 08/286(S) 006 Existing elevations received
	on 26.05 2010
	Drawing ref. no. 08/286(D) 001Rev A Proposed site plan
	received on 26.05 2010
	Drawing ref. no. 08/286(D) 003Rev A Proposed floor plan
	received on 26.05 2010
	Drawing ref. no. 08/286(D) 004Rev B Proposed elevations
	received on 26.05.10
	Drawing ref. no. 08/286(D) 005 Proposed site plan received on 26.05 2010
	Archaeological evaluation ref CA Report 10017 dated
	February 2010
	Design and Access statement received on 26 May 2010
	Environmental Noise Survey Report 16446/PPG24 Rev A
	dated 24 May 2010
	Heritage Statement received on 26 May 2010
	Construction Method Statement received on 3 June 2010

Lighting assessment received on 26 May 2010 Sustainability statement received on 3 June 2010

Southern Committee 26/08/2010

